

1 **Facing policy challenges with inter- and transdisciplinary soil research focused**
2 **on the SDG's.**

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6

7 **Abstract**

8 Our current information society, populated by increasingly well informed and critical
9 stakeholders, presents a challenge to both the policy and science arena's. The
10 introduction of the UN Sustainable Development Goals offers a unique and welcome
11 opportunity to direct joint activities towards these goals. Soil science, even though it
12 is not mentioned as such, plays an important role in realizing a number of SDG's
13 focusing on food, water, climate, health, biodiversity and sustainable land use. A plea
14 is made for a systems approach to land use studies, to be initiated by soil scientists,
15 in which these land-related SDG's are considered in an integrated manner. To
16 connect with policy makers and stakeholders two approaches are functional,
17 following: (i) the policy cycle when planning and executing research, which includes
18 *signaling, design, decision, implementation and evaluation*. Many current research
19 projects spend little time on *signaling* which may lead to disengagement of
20 stakeholders. Also, *implementation* is often seen as the responsibility of others while
21 it is crucial to demonstrate – if successful- the relevance of soil science and (ii) the
22 DPSIR approach when following the policy cycle in land-related research,
23 distinguishing external *drivers, pressures, impact and responses* to land-use change
24 that affect the *state* of the land in past, present and future. Soil science cannot by
25 itself realize SDG's and interdisciplinary studies on Ecosystem Services (ES) provide
26 an appropriate channel to define contributions of soil science in terms of the seven
27 soil functions. ES, in turn, can contribute to addressing the six SDG's (2,3,6,12, 13
28 and 15) with an environmental, land-related character. SDG's have a societal focus
29 and future soil science research can only be successful if stakeholders are part of the
30 research effort in transdisciplinary projects, based on the principle of time-consuming
31 "joint-learning". The internal organization of the soil science discipline is not yet well-
32 tuned to the needs of inter- and transdisciplinary approaches.

33

34 List of abbreviations

35 CAP: Common Agricultural Policy

36 CBD :Convention on Biological Diversity

37 DPSIR: Drivers, Pressures, State, Impact, Response related to land use change

38 EC: European Commission

39 ES: Ecosystem Services

40 EU: European Union

41 GSP: Global Soil Partnership

42 IPBES: Intergovernmental Platform for Biodiversity and Ecosystem Services

43 IPCC: Intergovernmental Panel on Climate Change

44 ITPS: Intergovernmental Technical Panel on Soils

45 MEA:L Multilateral Environmental Agreements.

46 SDG :Sustainable Development Goal

47 UNFCCC: UN Framework Convention on Climate Change

48 UNCCD: UN Convention to Combat Desertification.

49

50 Introduction

51 This paper will discuss the relationships between policy and sustainability research
52 focusing on soil science, realizing that societies have been subject to major changes
53 in the recent past. Twenty years ago, the internet had hardly established itself.
54 (Hilbert and Lopez, 2011). Now, billions of people have computers and mobile
55 phones and unlimited access to an overwhelming quantity of “open” data and
56 information via the World Wide Web (Robinson, 2015). Scientists are not the only
57 source of information anymore as they were in the not too distant past, at least in
58 their own perception. Rather than deliver information by communicating results of
59 their research they are now increasingly faced with the challenge to judge information
60 provided by the Web and channel it to interested stakeholders. Also, stakeholders
61 have become more knowledgeable and critical. A recent analysis showed that more
62 than 50% of young Dutch farmers has a BSc or MSc degree.(Van der Meulen et al,
63 2015). hese societal changes not only had a major impact on the policy arena,
64 where citizens become more active outside the traditional political party systems, but
65 also on the relation between science and society. Rather than be just recipients of

66 information, citizens are increasingly partners in joint learning processes. This not
67 only applies to so-called developed countries but increasingly to developing countries
68 as well where mobile phones are the primary source of an information revolution. It
69 appears that the soil science community, like other disciplines, is struggling to catch
70 up with these modern developments as many traditional procedures in this
71 profession, established in the 19th century, appear to be rather strongly entrenched.

72 The effects of societal changes on policy and science will be discussed with the
73 objective to explore future possibilities for creative and productive interactions
74 between the policy and scientific arenas, with particular attention for the role of soil
75 science research when presenting effective contributions towards the achievement of
76 sustainable development goals.

77 **The policy arena: science meeting society.**

78 A policy is a statement of intent and a deliberate system of principles to guide
79 decisions and achieve rational outcomes after implementation. The policy cycle
80 consists of a number of phases (e.g. Althaus et al, 2007, Bouma et al, 2007): (i) the
81 *signaling* phase in which problems are identified, based on a characterization of
82 current conditions; (ii) the *design* phase in which options for possible corrective action
83 are defined based on research using existing and newly acquired information; (iii) the
84 *decision* phase in which a selection is made by policy makers of options being
85 presented. Here, negotiation processes play an important role; (iv) the
86 *implementation* phase in which the selected option is being realized, and (v) the
87 *evaluation* phase in which the entire process is analysed in terms of a learning
88 procedure, applied to all participants. This may have to include monitoring
89 procedures to document achievements. To be effective, all phases of the policy cycle
90 require some form of interaction between stakeholders involved, governmental
91 agencies, policy makers and scientists. A good example is certainly the US Soil
92 Conservation Act of 1935, responding to the severe soil degradation processes
93 leading to the well-known "Dust Bowl" syndrome that caused serious economic and
94 social problems in that historical period of the United States. But soil related policies
95 have only rarely completed the full policy cycle as described above. In Europe the
96 attempt to reach the implementation phase of the proposed EU Soil Framework
97 Directive was ultimately stopped by the lack of political will of some EU Member States
98 to go beyond the negotiation and decision phase.

99 Policies can be pro-active and reactive, but the latter usually applies. An example is
100 the Nitrate Directive (ND) (EC, 1991) that was initiated because of very high nitrate
101 concentrations in groundwater in many European countries, following excessive
102 fertilization practices in agriculture. A water quality threshold of 50 mg nitrates/litre
103 had already been established in the literature. It would have been most logical to
104 require measurements of nitrate concentrations in groundwater at different locations,
105 to compare these values with the threshold and next conclude whether or not quality
106 was adequate. However, measurements of nitrate concentrations in water were
107 cumbersome at the time, costly and time consuming and data were hardly available.
108 As any policy measure needs to be organized in such a way that operational
109 procedures can ensue, an alternative “proxy” was selected in terms of a maximum
110 fertilization rate of organic manure corresponding with 170 kg N/ha (e.g. Bouma,
111 2011). This corresponds with the manure production of appr. 1.7 animals/ha which
112 can be easily controlled by regulators because the number of animals and ha’s are
113 known for each farm. Groundwater quality in the late 1980’s was considered to be
114 quite poor in many areas and measures had therefore to be taken quickly: the
115 *signaling, design, decision and implementation* phases of the policy cycle followed
116 very rapidly. The 170 kg N/ha was not based on research, relating different
117 application rates of fertilizers to nitrate enrichment of groundwater as a function of
118 weather and soil conditions but was essentially empirical in nature. Science played a
119 role only as problem recognizer, documenting high nitrate contents of groundwater.
120 After 25 years, this policy has been quite successful in the Netherlands. (e.g.
121 Bouma, 2016). Average nitrate contents in groundwater in sandy soils were 190 mg/l
122 in 1991 which was way above the critical threshold. After introduction of the ND in
123 1991, contents have gradually decreased and in 2012 the average content
124 corresponded with the threshold. However, contents in sandy soils were lower than
125 the threshold in the Northern part of the country and are still higher in the southern
126 part. Nitrate contents in clay soils were still 80 mg/l in 1998 but decreased to 20 mg/l
127 in 2012, while contents in peat soils were always lower than the threshold. Loess
128 soils in the southern tip of the country had higher contents than 50 mg/l in 2012 but
129 these soils only occupy a small area and their very deep watertables create quite
130 different conditions (www.rivm.landelijk_meetnet_effecten_mestbeleid). Other problem
131 areas, such as the quality of surface waters and nature areas, are discussed
132 elsewhere (Bouma, 2016). Possibly due to the apparent success of the ND, there

133 has not yet been attention for an in-depth *evaluation* phase of the policy cycle and
134 this will be discussed later in more detail.

135 Restricting attention to the ND, should the role of science be different in the future,
136 and, if so, why?

137 **The changing roles of science and policy in the information society.**

138 The internet was only present in rudimentary form in 1991 (Hilbert and Lopez, 2011).
139 Now, everybody is connected to the internet by computer or mobile phone and this is
140 also true for many developing countries. The world-wide-web creates an enormous
141 flow of information and scientists are increasingly engaged in interpreting and
142 screening information that reaches and often confuses users, stakeholders and policy
143 makers alike. At the same time well educated users ask ever more pertinent and
144 critical questions. The roles of the various participants in the societal debate that
145 seemed rather well defined even thirty years ago, have fundamentally changed.
146 Authority is gained by the quality of what is presented, not by the position of the
147 presenters. Some see contributions of science as: "just another opinion" and feel that
148 science has to regain its: 'license to operate". How to deal with this? And how do
149 these effects influence policy makers?

150 Confronted with citizens of the Knowledge Democracy (In't Veld, 2010) and battered
151 by social media that react instantly to policy measures, and preferably to policy
152 failures, policy makers and regulators become highly risk averse, avoiding
153 controversy if at all possible. This does not invite introduction of innovative measures
154 nor definition of clear goals for future action which may be controversial. Also, there
155 is a tendency in many western countries to decentralize decision making providing
156 more responsibilities to regional, provincial or communal entities. Scientists not only
157 face therefore more knowledgeable and critical stakeholders but also a more diverse
158 group of policy makers. How to deal with this and how to turn these new conditions
159 into an advantage by disruptive thinking, focusing on innovation? (e.g. Loorbach and
160 Rotmans, 2010; Schot and Geels, 2008). A successful example of close linking of
161 the scientific advice and the policy making process is certainly the climate change
162 policy arena. Here the main driver has been the well recognized role of the
163 Intergovernmental Panel on Climate Change (IPCC) in providing high level policy
164 relevant scientific advice through highly reliable assessments. This role of IPCC has
165 gained the members the well deserved Nobel Prize in 2007. The strength of IPCC is

166 that, while being an intergovernmental body nominated by governments, it retains a
167 very high scientific credibility also within the scientific community. This allows IPCC to
168 deliver assessments that are fully endorsed by the related scientific community and
169 fully accepted by the policy making community as well. Such a crucial role of acting
170 as a science-policy interface has been identified as urgently needed also for other
171 multilateral environmental agreements (MEA's), like CBD and UNCCD. The recently
172 established Intergovernmental Platform for Biodiversity and Ecosystem Services
173 (IPBES) has indeed the ambition to serve like IPCC as the science policy interface
174 for CBD and also for other related MEAs. The need for such a science-policy
175 interface also for soils was well recognized in 2011 during the negotiations for the
176 establishment of the Global Soil Partnership (GSP). Indeed within the GSP the
177 Intergovernmental Technical Panel on Soils (ITPS) has been established and is
178 already operating for three years. It's first assessment is the Status of World's Soil
179 Resources report, released at the closing ceremony of the UN International Year of
180 Soils 2015 (Montanarella and Alva, 2015).

181 **Signaling as a crucial element of the policy cycle focusing on the SDG's.**

182 Despite all societal changes that soil scientists are confronted with, the policy cycle
183 still applies. *Signaling* requires definition of goals and an assessment as to whether
184 current conditions allow goals to be reached when proper measures are taken or
185 when this will not be possible defining drastic change. The recent 17 UN Sustainable
186 Development Goals (Table 1) (<http://sustainabledevelopment.un.org/focussdgs.html>) provide a
187 valuable point of reference for the policy cycle and for *signaling* in particular. Soils are
188 not an SDG goal by themselves but they have a strong relation with health (SDG 3),
189 water (SDG 6), climate (SDG 13) , biodiversity (SDG 15) and sustainable
190 development (Several SDG's, for soil science particularly SDG 15 which mentions
191 land degradation). All these goals cannot be reached by just studying soils but
192 require interdisciplinary approaches, including contributions by soil science that often
193 have a significant effect on results. Examples for soil related studies for all these
194 areas are presented by Keesstra et al, (2016). Health related issues are increasingly
195 important .Tabor et al (2011) presented a novel epidemiological study based on a
196 landscape approach. Bonfante and Bouma (2015) used soil maps and simulation
197 modeling to assess the spatial effects of irrigation practices on the growth of eleven
198 maize hybrids, considering effects of climate change. Results allowed more efficient

199 targeting of water allocation and choice of hybrids for different soil conditions. This
200 was new and surprising for the hydraulic engineers and plant breeders involved who
201 had a rather traditional and static image of the soil science profession. The example
202 shows the advantage of reaching out to other professions. More examples are
203 available and they should be communicated more clearly, demonstrating
204 interdisciplinarity in practice.

205 SDGs are globally applicable and will have to be implemented during the next years
206 by all National governments. Of crucial importance will be the way in which progress
207 towards achieving each goal will be measured. The adoption of an agreed set of
208 indicators becomes therefore of fundamental relevance for the implementation and
209 evaluation phase of the SDGs. Introducing soil related indicators for the SDGs that
210 explicitly mention soil as a component would be desirable, but will face the well
211 known lack of basic soil data and adequate soil monitoring systems in many Nations
212 of the world. A more realistic approach will be to use proxy indicators addressing the
213 goals in a more holistic and integrated manner.

214 In general, the ecosystem services (ES) concept is suitable to express this
215 interdisciplinary effort because disciplines by themselves cannot define ES. (Table 2)
216 (De Groot et al, 2002, Dominati et al, 2014). The next step is to define the role of
217 soils in contributing to the provision of ES and then the seven soil functions of the EC
218 (EC, 2006) can be considered (Table 3). (Keesstra et al, 2016). For example, SDG
219 *2: "End hunger, improve nutrition and promote sustainable agriculture"* relates to the
220 provisioning ES 1, relating to food. But sustainable development also requires
221 regulating ES 5, 6,7 and 8. Soil functions 2,3 and 6 define the contributions that soil
222 science can make to these more general ecosystem services, which, again, not only
223 require an inter- but also a transdisciplinary approach. Bouma et al (2015) presented
224 six transdisciplinary case studies, identifying relevant SDG's, ES and soil functions as
225 an example of framing based on studies that were made and published in the past
226 with a traditional scientific focus. They also concluded that in three of the studies
227 existing knowledge was adequate to solve the problem being studied. In the
228 remaining studies new research was needed and defined based on observed gaps in
229 existing knowledge. To avoid confusion, it is important to refer to general ecosystem
230 services and to soil contributions towards those services to be articulated by the soil
231 functions. Terms like soil services or soil ecosystem services should be avoided.

232 **The DPSIR system**

233 When studying SDG's, ES and the application of soil functions in the context of the
234 policy cycle, the DPSIR system, (Van Camp et al, 2004, Bouma et al, 2008) is helpful
235 to analyse processes involved (Figure 1). Here, S represents the state of the land; D
236 represents drivers of land use change, P are the resulting pressures on the land, I is
237 the impact, and R, finally, indicates a response in terms of development of strategies
238 and operational procedures for the mitigation of perceived threats. The flowchart in
239 Figure 1 shows the past, present, and future state S of the land. Drivers and
240 pressures in the past have led to impacts and, most likely, certain responses. This all
241 results in a present state S which is not only determined by soil factors but can be
242 defined by the ecosystem services it can provide by mobilizing relevant soil functions.
243 This dynamic characterization of the state S is preferred over a static one applying,
244 for instance, a set of soil characteristics as has been the traditional approach in land
245 evaluation (e.g. Bouma et al, 2012).

246 Of particular interest, of course, are future developments that are considered in terms
247 of different scenarios, each one associated with characteristic drivers, pressures, and
248 impacts. Different scenarios represent different visions on sustainability and have, of
249 course, only an exploratory character. In the past scientists of different disciplines
250 acted rather independently when assessing the various components of the DPSIR
251 system and when defining scenarios, but today soil scientists would be well advised
252 to interact and engage colleagues in other sciences, stakeholders and policy makers
253 during the evaluation period to make sure that all options are considered and that
254 their input is taken into account. This requires a truly transdisciplinary process (e.g.
255 Thomson-Klein et al, 2001). The combined scenarios, presenting a series of
256 alternative options, are presented to the policy arena. Selection has to be made by
257 politicians and citizens, **not by scientists**. This is a crucial point because scientists
258 should maintain their independence and should not be seen as partners in the policy
259 arena or of certain business interests. Often risk averse politicians are more than
260 willing to escape their responsibilities and hide behind scientists, which can be
261 damaging to the scientific reputation. The described scenario approach, defining a
262 series of states S with all its attributes is therefore more appropriate than presenting
263 only one, "ideal" option as defined, for example, by a group of scientists. When
264 considering sustainable development, environmental, social, and economic

265 considerations and approaches have to be mutually balanced to achieve some type
266 of compromise that is acceptable to a wide range of stakeholders (be it grudgingly
267 because their demands can only be partly met in the ultimate compromise) . Usually,
268 economic considerations largely determine the outcome of this type of
269 interdisciplinary analysis. The scheme in Figure 1 suggests an approach where
270 environmental and social aspects, expressed by DPIR, are considered first and
271 economic considerations come later in terms of a cost–benefit analysis for each of
272 the Sf scenarios. The recently proposed Soil Security concept (Mc Bratney and
273 Field, 2015), distinguishing capability, condition, capital, connectivity and codification,
274 fits into the DPSIR scheme. The actual condition corresponds with S and also
275 represents capital. Capability is represented by the scenario’s in figure 1, connectivity
276 with the required inter- and transdisciplinary approach and codification is the domain
277 of legislators being fed with relevant information.

278 This analysis indicates that the *signaling* phase of the policy cycle is very important
279 because the option being chosen in the end is, ideally, the result of an extensive
280 participatory process. If so, *design* can receive well focused attention and *decision*
281 *and implementation* can follow rather quickly and harmoniously.

282

283 **Science versus policy in the real world**

284 As discussed, the introduction of the ND after 1991 did not follow the ideal policy
285 cycle. *Signaling, design, decision and implementation* followed quickly because the
286 groundwater quality issue was considered to be critical. In retrospect, the soil science
287 community was successful in the preceding years documenting the effect of different
288 fertilizer practices on groundwater quality but they paid no attention to what an
289 enforceable policy to overcome the problem might look like. Policymakers had to act
290 on their own. After 24 years the policy is unchanged, while many questions are being
291 raised. The universal application rate of 170 kg N/ha does no justice to different
292 processes in different soils and to effects of management. Examples are found where
293 much higher application rates result in low nitrate contents in groundwater. In fact,
294 the ND becomes a defacto means to restrict intensification of agriculture, which is a
295 much broader policy goal (with major societal implications) than groundwater quality.
296 Stakeholders are aware of this and even though well educated farmers support
297 measures to enhance environmental quality, they resist “policy drift”, when objectives

298 secretly change in time. Also, they question what appear to be separate regulations
299 for groundwater, surface water, air and nature quality while nutrient regimes are
300 obviously related to all of them: nitrogen that moves into groundwater cannot be
301 emitted to the air.(e.g. Bouma, 2016). Recent studies for Dutch dairy farms took a
302 systems approach by applying a Life Cycle Assessment for the entire farming
303 operation, not only covering the emission of nutrients to both air and water but net
304 income and energy use as well (Dolman et al, 2014; De Vries et al, 2015). A group
305 of eight farmers followed a nutrient cycling approach to reduce fertilizer use and
306 results of their farming operations was compared with a control group. The program
307 was highly interactive, involving intensive contact with farmers, demonstrating a good
308 example of inter- and transdisciplinary research. There was time for *signaling, design*
309 *and decisions* by cooperating scientists and farmers, followed by *implementation*.
310 The entire procedure took about 20 years. Farmers, following the nutrient cycling
311 approach, had lower use of fertilizer and energy , lower emissions and higher net
312 incomes and organic matter contents of their soils due to management. But due to
313 the high variability among farms, only energy use and organic matter contents were
314 significantly different when compared with a control group. Rather than focus on
315 average values for a group of farmers it would in retrospect have been preferable to
316 focus on individual farms because every farm “has a different story to tell”.

317 Droogers and Bouma (2012) studied accelerating future water shortages in Asia and
318 Africa , requiring development of operational water governance models, as illustrated
319 by three case studies: (1) upstream–downstream interactions in the Aral Sea basin,
320 where the *signaling* function of science was most prominent; (2) impact and
321 adaptation of climate change on water and food supply in the Middle East and North
322 Africa, where not only *signaling* was important but also a broad *design* and a timid
323 start of *implementation* and (3) Green Water Credits in Kenya, where the entire policy
324 cycle was covered, including the start of *implementation*. (Kauffman et al, 2012).

325

326 **From signaling to implementation**

327 Any impression that the sequence of *signaling* all the way to *implementation*
328 represents a smooth , sequential process is, unfortunately, misleadingly simple. A
329 major study on sustainable agriculture in the Netherlands showed that interactions
330 between researchers, various stakeholders and policy makers were complex and
331 repetitive, which can be shown in a diagram visualizing interaction processes. Figure

332 2 (from Bouma et al, 2011) illustrates this for case study 1 in Dutch dairy farms, the
333 same study as the one mentioned above. *Implementation* could in the end only be
334 achieved because the farmers involved, assisted by soil scientists, persisted against
335 all odds. Kauffman et al (2012) presented comparable diagrams for the Kenya study.

336 The role of scientists in the *implementation* phase is different from the role in the
337 *signaling* and *design* phase. In the latter, all opinions are welcome, as described
338 above. But when plans and decisions have been made, *implementation* is a clear
339 goal and distractions are rather unhelpful. Soil scientists can play an important role
340 here by keeping the ultimate goal of the project in focus. It is also in their interest that
341 specific results are obtained to document the beneficial effect of their input. Designs
342 on paper of what appear to be most thoughtful and inventive projects have no impact
343 and create no credit for all involved when they are not realized.

344 There are in Europe already existing soil-related policy instruments that are
345 unfortunatly lacking the necessary scientific backup and support from the soil science
346 community. The most relevant example is the Common Agricultural Policy (CAP),
347 probably one of the most important (at least in monetary terms) policy of the
348 European Union. (.e.g. Montanarella, 2015). Obviously, there are major implications
349 for soils when this policy is fully implemented. The mandatory requirement for “Good
350 Agricultural and Environmental Conditions (GAEC)” that farmers need to implement
351 in order to access the direct payment scheme of the CAP explicitly refers to soil
352 parameters like soil erosion, organic carbon and compaction. Recent examples of
353 GAEC studies illustrate its guiding potential (Panagos et al, 2015, Lugato et al,
354 2014). The correct implementation of such a cross-compliance scheme should have
355 a substantial impact on soil conditions across the EU. Unfortunately, implementation
356 has been rather weak and monitoring of the results by an independent scientific
357 community is essentially lacking. Soil scientists have missed an opportunity to play a
358 key role in this process.

359 Current projects leave little time for scientists to be seriously engaged with both
360 *signaling* and *implementation* and this may have to be changed in future considering
361 the demands but also the challenges and opportunities of the modern information
362 society (e.g. Bouma, 2015).

363

364 **Soil science linking stakeholders and policy makers in the information society**

365 Changes in society, as discussed, have a strong impact on both the scientific and
366 policy arena. Both struggle to communicate well with modern stakeholders and to
367 define the role of science in the information age. When dealing with land-related
368 issues in the context of the SDG's, soil scientists are in an excellent position to
369 become effective intermediaries in the stakeholder-policy-science NEXUS for at least
370 two reasons: (i) traditionally soil scientists have worked intensively with stakeholders
371 in the context of soil survey or soil fertility studies, that involved extensive field work.
372 This has decreased as soil surveys were completed and fertility schemes became
373 well established. But traditions can be rejuvenated as a basis for truly
374 transdisciplinary research that can genuinely engage stakeholders and provide broad
375 support for policy measures, and (ii) even though soils are not mentioned in the
376 SDG's, they form a cross-cutting theme in issues that do receive attention: Water,
377 climate, biodiversity (e.g. Montanarella and Lobos Alva, 2015). This focus tends to
378 unintentionally enforce the disciplinary nature of the water, climate, and biodiversity
379 disciplines. Soil Science, related to " land" as no other discipline, can, in contrast,
380 play a pioneering role in initiating system studies that integrate the various issues in a
381 systems approach. Examples are the studies of Dolman et al, (2014) and De Vries et
382 al, (2015). This type of study is attractive for stakeholders, like farmers, who have to
383 operate complex production systems and for policy makers focusing on
384 environmental quality, having to integrate separate requirements of water, air and
385 nature.

386 One final aspect needs to be considered. The ND legislation in 1991 had a "top-
387 down, command-and-control" character which was realistic at the time because
388 groundwater quality was poor in many locations and something had to be done
389 quickly. But after 25 years still the same top-down approach is followed at a time
390 when not only environmental conditions have significantly improved, but when also
391 the information society has drastically changed relations between policy and
392 stakeholders, as discussed. Bouma (2016) therefore argued for a new "bottom-up"
393 approach where tailor-made systems are designed for individual farms , including
394 indicators that can be used for regulatory purposes. A "one-size-fits-all" approach
395 does not satisfy anymore at a time when well educated young farmers and other land

396 users have access to many tools and sensors that allow on-site characterization of
397 environmental conditions.

398 **Conclusions**

399 1.Traditional procedures in both science and policy are increasingly at odds with the
400 demands of the information society populated by well informed, critical stakeholders.
401 Soil scientists are in an excellent position to link the policy-stakeholder arenas when
402 dealing with land-related environmental issues, accepting the SDG's as common
403 goals. This will require not only inter- but also transdisciplinary research approaches
404 covering the entire policy cycle from *signaling* to *implementation*.

405 2.SDG's with an environmental focus can be approached by defining relevant
406 ecosystem services that require an interdisciplinary research approach including a
407 disciplinary assessment of the role of soil functions when contributing to these
408 ecosystem services.

409 3.Current research programs tend to emphasize the *design* phase of the policy chain.
410 More attention is needed for the *signaling* phase , where the DPSIR procedure can
411 be effective, as well as in the *design* phase. Attention for *implementation* is needed to
412 produce results supporting claims of relevance.

413 4.“Top-down, command-and-control” environmental policy measures, as discussed
414 here for the Nitrate Directive should be replaced by:”bottum-up, interactive”
415 approaches fed by “tailor-made” designs for individual enterprises using inter- and
416 transdisciplinary research approaches. Only this approach is in line with the
417 requirements of the information society in the 21th century.

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571 LIST OF TABLES

572 Table 1 The seventeen UN Sustainable Development Goals

573 (<http://sustainabledevelopment.un.org/focussdgs.html>).

574 Goal 1 End poverty in all its forms everywhere

575 Goal 2 End hunger, achieve food security and improved nutrition and promote sustainable agriculture

576 Goal 3 Ensure healthy lives and promote well-being for all at all ages

577 Goal 4 Ensure inclusive and equitable quality education and promote lifelong learning opportunities for
578 all

579 Goal 5 Achieve gender equality and empower all women and girls

580 Goal 6 Ensure availability and sustainable management of water and sanitation for all

581 Goal 7 Ensure access to affordable, reliable, sustainable and modern energy for all

582 Goal 8 Promote sustained, inclusive and sustainable economic growth, full and productive
583 employment and decent work for all584 Goal 9 Build resilient infrastructure, promote inclusive and sustainable industrialization and foster
585 innovation

586 Goal 10 Reduce inequality within and among countries

587 Goal 11 Make cities and human settlements inclusive, safe, resilient and sustainable

588 Goal 12 Ensure sustainable consumption and production patterns

589 Goal 13 Take urgent action to combat climate change and its impacts

590 Goal 14 Conserve and sustainably use the oceans, seas and marine resources for sustainable
591 development592 Goal 15 Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage
593 forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss

594 Goal 16 Promote peaceful and inclusive societies for sustainable development, provide access to
595 justice for all and build effective, accountable and inclusive institutions at all levels

596 Goal 17 Strengthen the means of implementation and revitalize the global partnership for sustainable
597 development

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604 Table 2 Ecosystem services (ES) with an important soil component according to
605 [Dominati et al. \(2014\)](#).

606 **Provisioning services**

607 1. Provision of food, wood and fibre.

608 2. Provision of raw materials.

609 3. Provision of support for human infrastructures and animals.

610 **Regulating services**

611 4. Flood mitigation

612 5. Filtering of nutrients and contaminants

613 6. Carbon storage and greenhouse gases regulation

614 7. Detoxification and the recycling of wastes

615 8. Regulation of pests and disease populations

616 **Cultural services**

617 9. Recreation

618 10. Aesthetics

619 11. Heritage values

620 12. Cultural identity

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633 Table 3. The seven soil functions as defined by EC(2006)

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635 1 Biomass production, including agriculture and forestry

636 2 Storing, filtering and transforming nutrients, substances and water

637 3 Biodiversity pool, such as habitats, species and genes

638 4 Physical and cultural environment for humans and human activities

639 5 Source of raw material

640 6 Acting as carbon pool

641 7 Archive of geological and archaeological heritage

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663 **List of figures**

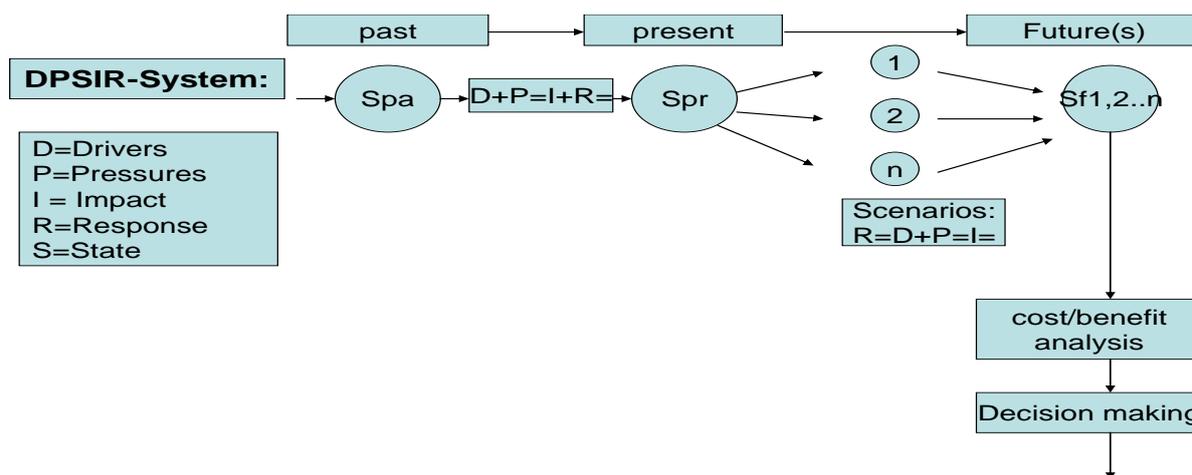
664 Figure 1

665 Future land use scenario's (Sf)(derived in consultation with stakeholders, policy
666 makers and colleague scientists), from which a choice has to be made in the policy
667 arena. Which one represents sustainable development best? (S=status of the land
668 defined in terms of the seven soil functions)

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684 Figure 2

685 Schematic diagram showing complicated and long-duration interaction patterns
 686 between different partners in a transdisciplinary study, developing a sustainable dairy
 687 system in the Netherlands. N=NGO's; E= entrepreneurs; G= Government and K= the
 688 knowledge arena. In this study (Bouma et al, 2011), the policy cycle was simplified
 689 here by describing *signaling as connected value proposition; design as -creation*
 690 *which includes decision ,while implementation corresponds with - capture.*

